

# P3 - IMPLEMENTATION

WORKING GROUP RECOMMENDATIONS

February 24<sup>th</sup> 2018



BRITISH  
COLUMBIA

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# BRIEFING STRUCTURE

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# PROBLEM DEFINITION

## **Short-term problem**

**Pronteau Oil's Plateau Pipeline Project entails jurisdictional and judicial constraints for the government of British Columbia.**

## **Long-term problem**

**Need local implementation plan that balances exogenous constraints and social acceptability.**

# TIMELINE

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Response window

2021 Election

2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021

Pronteau  
applies to NEB  
for P3  
December 2013

NEB  
recommends  
P3 approval &  
sets 175  
conditions  
May 2016

Claire  
Johnson  
Supports P3  
January 2017  
Change in  
government  
May to June  
2017

Speech from  
the Throne  
February 2018  
Budget  
February 2018  
Expected Court  
decision  
August 2018

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# BC GOVERNMENT POSITIONS

1

## Environment

- Invest in new technologies
- Revitalize environmental assessment process

2

## Economic development

- Province wide innovation measures
- Diversification in all regions
- Sustainable development

3

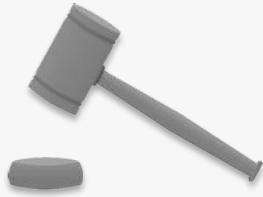
## First Nations

- Cross ministry framework (UNDRIP)
- Better application of Indigenous communities' positions

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## KEY CONSIDERATIONS

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Pronteau Oil's  
Plateau Pipeline  
Project before  
Federal Court of  
Appeal



Optimization of  
sustainable  
economic  
development and  
inclusive growth



Inclusion of First  
Nations and  
respect of  
UNDRIP

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# IMPLEMENTATION OPTIONS

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## IMPLEMENTATION OPTIONS

**Option 1: Administrative regulations enforcement**

**Option 2: Nomination of mediators and creation of a Monitoring Committee**

**Option 3: Regional Implementation Committee**



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# 1. ADMINISTRATIVE REGULATIONS ENFORCEMENT

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- Enforce existing provincial administrative regulations regarding oil transportation
  - Conduct new studies on the Pronteau pipeline (e.g. environment)
  - Increase conditions on pipeline

## Advantages

- Upholds government positions
- Support from local pipeline opponents

## Disadvantages

- Risk of judicial and jurisdictional conflicts
- Insufficient preparation for pipeline implementation

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## 2. NOMINATION OF MEDIATORS AND CREATION OF A MONITORING COMMITTEE

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- Creation of a Mediation Committee
- Agreement subjected to Monitoring Committee

### Advantages

- Efficient implementation
- No short-term jurisdictional risks
- Facilitates consensual agreements

### Disadvantages

- Creation of new administrative structure (Monitoring Committee)
- Perceived change of initial government position

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## 3. REGIONAL IMPLEMENTATION COMMITTEE

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- Implement committee in every administrative region along the pipeline route
- Decentralized decision-making body
- Assures execution of implementation plan

### Advantages

- Acknowledgement of regional realities
- Multilevel governance

### Disadvantages

- New and complex structure
- Difficult coordination due to decentralized structure
- Perceived change of initial government position

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# RECOMMENDATIONS CRITERIA

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## Administrative feasibility

Implementation process complexity

## Social acceptability

Capacity to generate consensus among key stakeholders













## Governmental coherence

Adequacy between actions and precedent governmental positions

## Preparedness

Governmental proactivity in anticipation of potential outcomes

# OPTION MATRIX BASED ON RISK

	Administrative regulations enforcement	Nomination of mediators and creation of a Monitoring Committee	Regional Implementation Committee (RIC)
Administrative feasibility			
Social acceptability			
Governmental Coherence			
Preparedness			

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## RECOMMENDATION


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### NOMINATION OF MEDIATORS AND CREATION OF A MONITORING COMMITTEE

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# SHORT-TERM: MEDIATION

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- Nominate mediators starting with Kamloops
  - Negotiation between stakeholders
  - Submit mediation report to government

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# MIDTERM: MONITORING COMMITTEE

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- Draft bill detailing Monitoring Committee's mandate and structure

- Table bill at the Legislative Assembly

- Launch nomination process

- Begin monitoring of Kamloops agreement



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# RISK MITIGATION STRATEGY

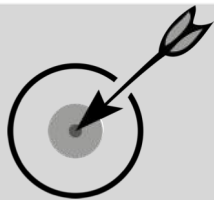
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Risk	Probability	Impact	Mitigation plan
Implementation delays	Medium	Low	<ul style="list-style-type: none"><li>• Thorough external communication plan</li></ul>
Insufficient participation	Low	Medium	<ul style="list-style-type: none"><li>• Thorough internal and external communication plan</li><li>• Identify local allies</li></ul>
Inefficiency due to misunderstood mandate	Low	Medium	<ul style="list-style-type: none"><li>• Internal communication plan</li><li>• Key performance indicators</li></ul>

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# INTERNAL COMMUNICATION PLAN

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## Target Audiences

- Government and cabinet
- Ministry of Environment & Climate Change Strategy



## Key Messages

**“We need to prepare”**

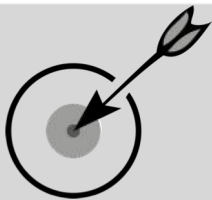
**“We need collaboration to ensure the respect of communities’ will”**



## Communication Channels

- Announcement to the legislature and cabinet
- Briefing sessions
- Internal emails

# EXTERNAL COMMUNICATION PLAN



## Target Audiences

- Media
- Citizens

## Stakeholders

- Pronteau
- Industries
- Parliament
- Municipalities



## Key Messages

**“Government is listening to citizens”**

**“We promote community involvement”**



## Communication Channels

- Press conference
- Press release
- Exclusive interview with Premier
- Websites and social medias

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# MLA BRIEFING

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Governmental positions

Consensus building

Expose development opportunities in the region

# QUESTION PERIOD

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# APPENDICES

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# APPENDIX A – ORGANIZATION WITH SIMILAR MANDATE

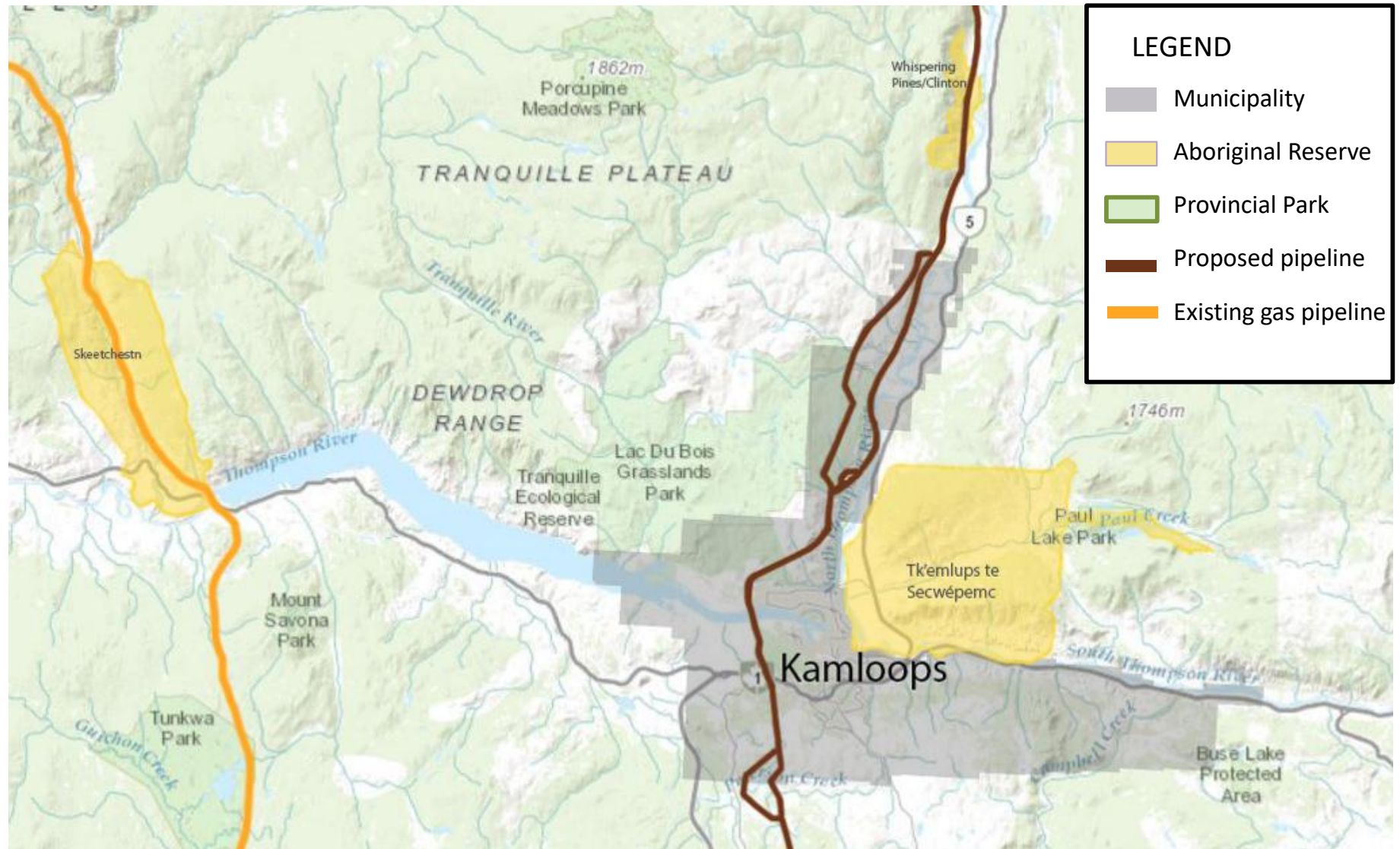
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*Consent Conditions Monitoring Committee (Ireland)*

## **Mandate**

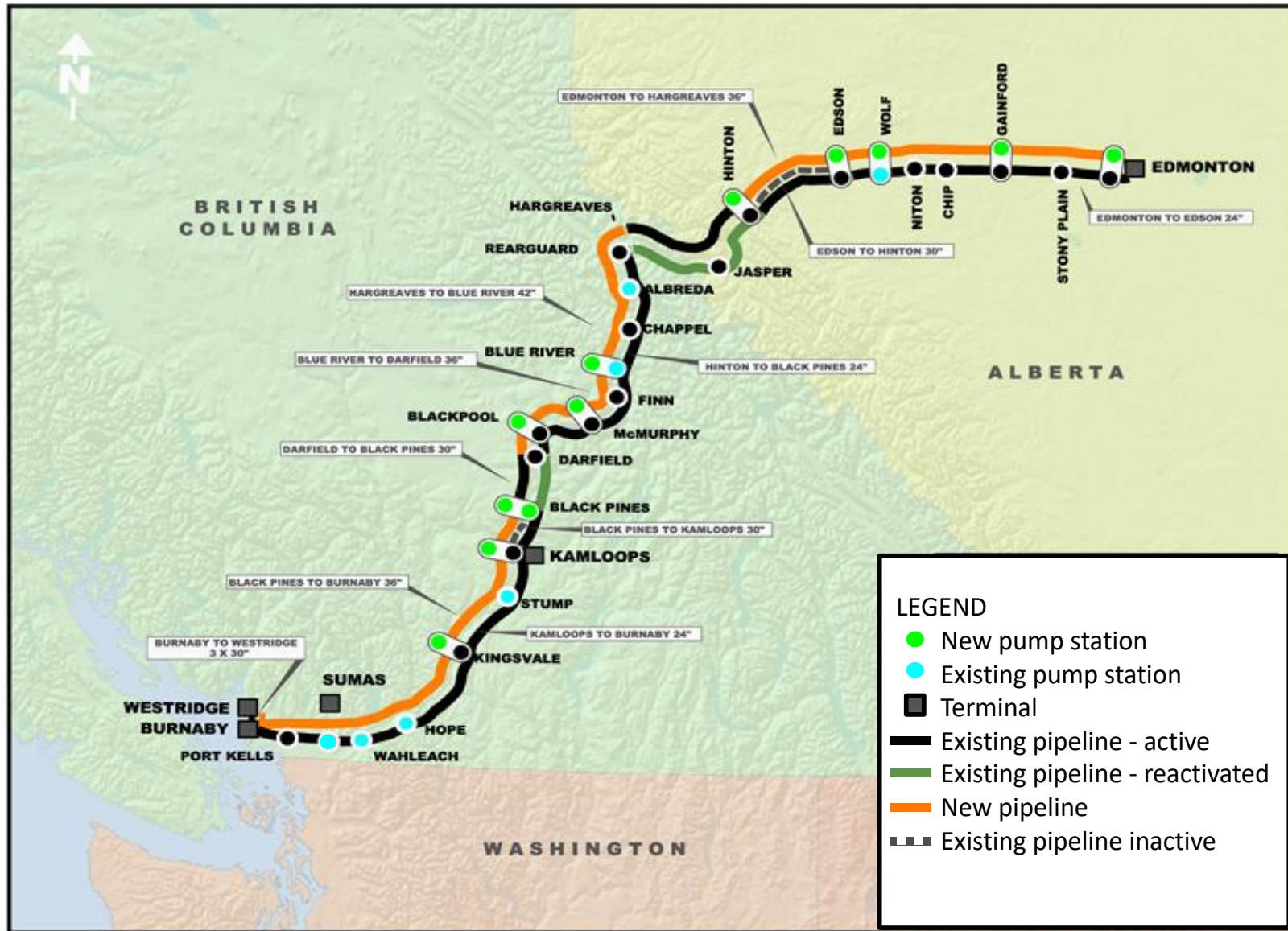
Assuring the respect of the conditions attached by the *Minister of Communications, Energy and Natural Resources* in the implementation of petroleum projects

# APPENDIX B – KAMLOOPS PROPOSED PIPELINE I



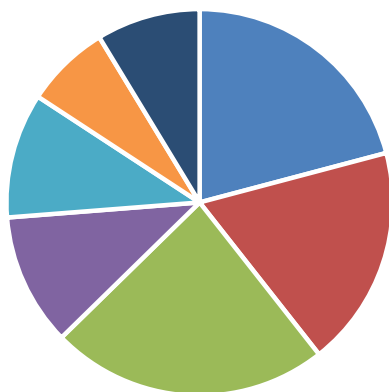


# APPENDIX C – PROPOSED PIPELINE CORRIDOR



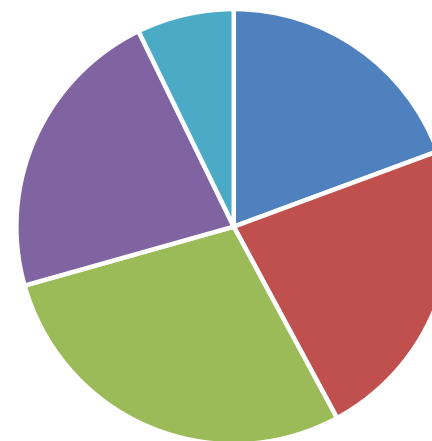
# APPENDIX D – KAMLOOPS DEMOGRAPHICS

Private Household Income (count)



- Less than \$30,000 CDN
- \$30,000 to \$49,999
- \$50,000 to \$79,999
- \$80,000 to \$99,999
- \$100,000 to \$124,999
- \$125,000 to \$149,999
- \$150,000 and over

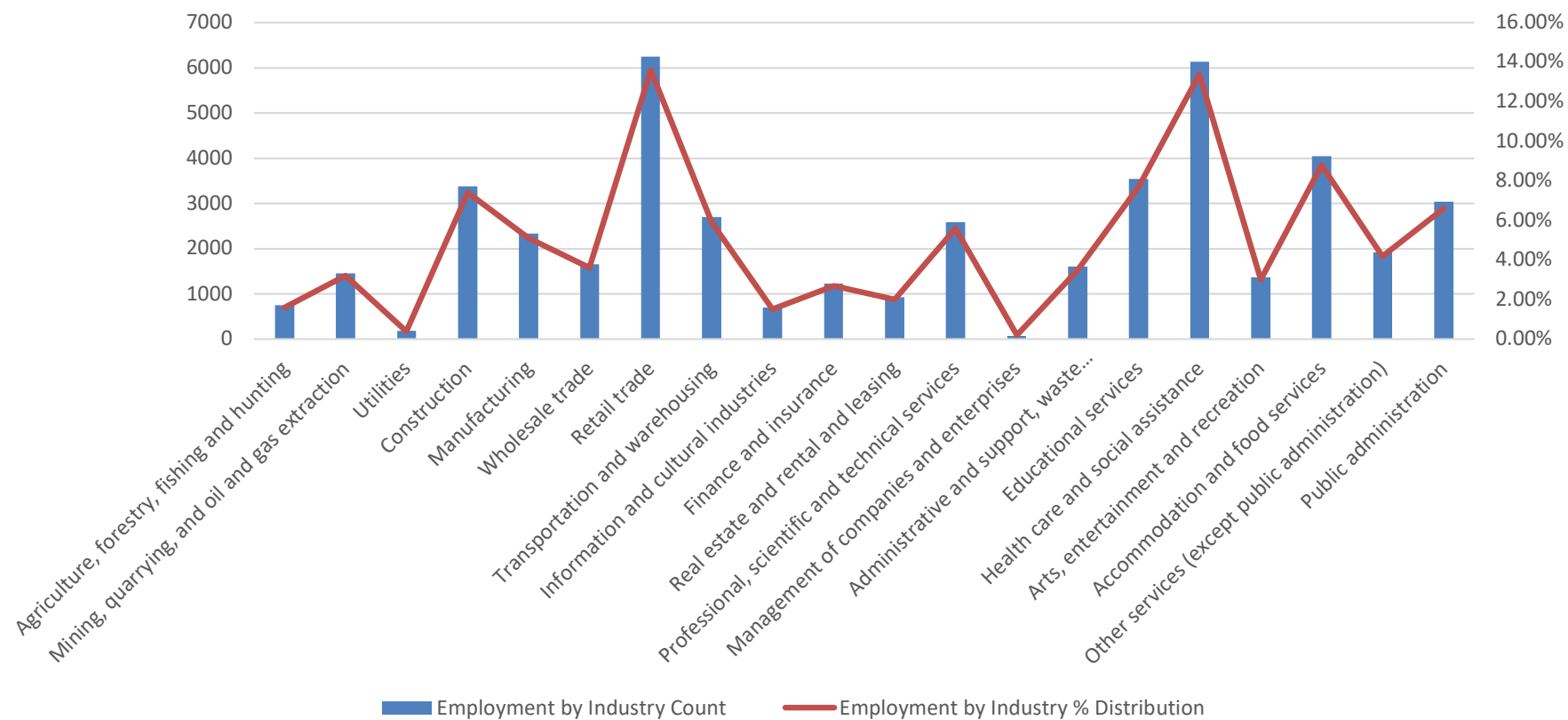
Population by age Group (count)



- 17 Years and Under
- 18 - 34 Years
- 35 - 54 Years
- 55 - 74 Years
- 75 Years and over

National Household Survey 2011

# APPENDIX E – KAMLOOPS EMPLOYMENT 1

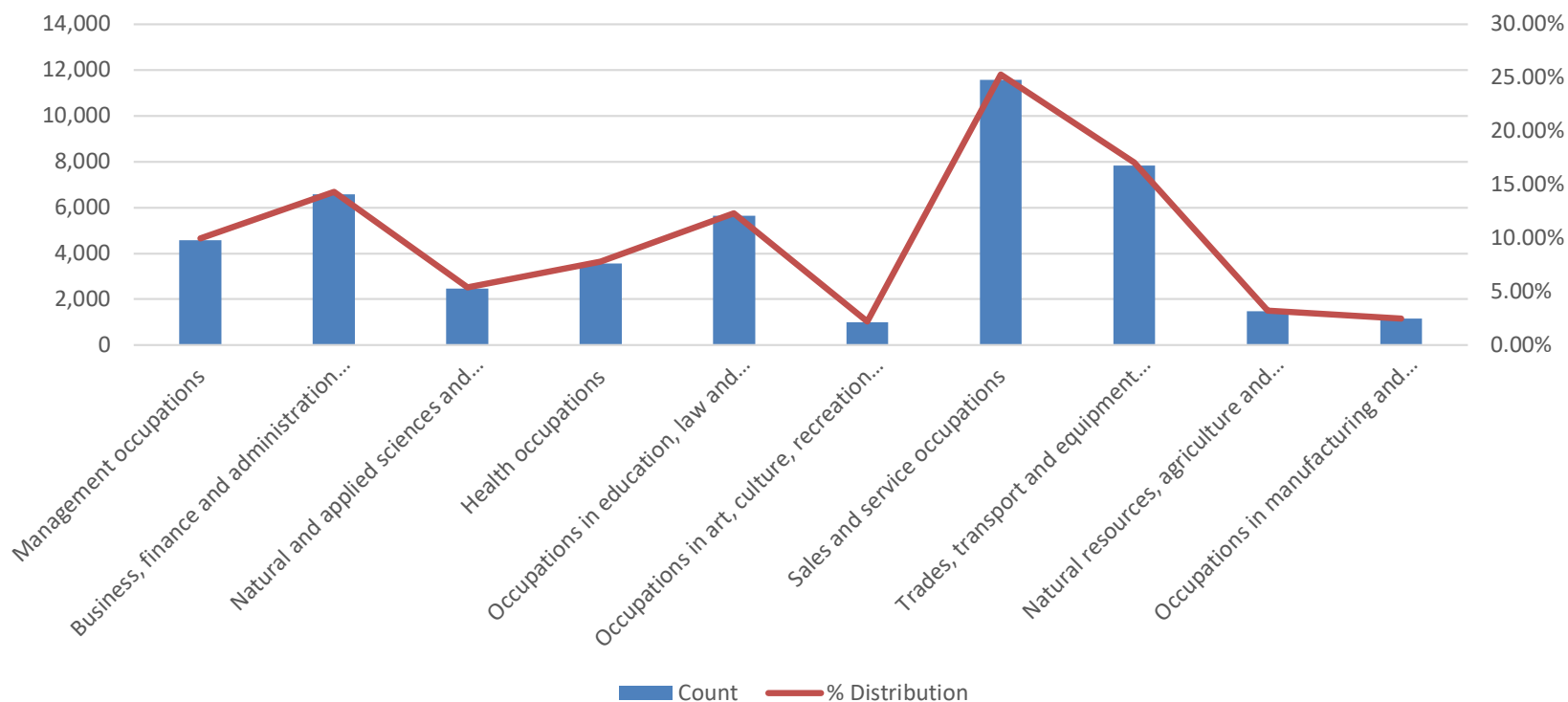


National Household Survey 2011



# APPENDIX F – KAMLOOPS EMPLOYMENT 2

Employment by occupation



National Household Survey 2011



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## APPENDIX G – PRESS CONFERENCE PLANIFICATION

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**Cabinet speakers:** PM, Minister of Environment & Climate Change Strategy and Minister of Forests, Lands, Natural Resource Operations & Rural Development

**Community speakers:** Mayor, First Nations representatives and citizens

**Place:** Community along P3 corridor

**Key message:** Government is listening to citizens

**Objective:** Show cohesion and obtain social acceptability for P3 implementation